



**RHODE ISLAND GOVERNMENT REGISTER**  
**PUBLIC NOTICE OF PROPOSED RULEMAKING & PUBLIC HEARING**

**AGENCY:** Executive Office of Health and Human Services

**DIVISION:** Medicaid Policy Unit

**RULE IDENTIFIER:** 210-RICR-50-00-7 ERLID # 8197

**REGULATION TITLE:** Medicaid Long-Term Services and Supports: Involuntary Discharge from a Long-Term Care Facility (previously Medicaid Code of Administrative Rule #0376 "Overview of MA)."

**RULEMAKING ACTION:** Regular promulgation process

**Direct Final:** N/A

**TYPE OF FILING:** Amendments

**TIMETABLE FOR ACTION ON THE PROPOSED RULE:** Public comment will end on **Friday, June 8, 2018**.

**SUMMARY OF PROPOSED RULE:** The purpose of this rule is to set forth requirements related to resident discharges and transfers initiated by state licensed long-term care facilities, without regard to the resident's source of payment. All such transfer/discharges that are taken by a long-term care facility without the written agreement or consent of the resident or the resident representative are involuntary and are prohibited.

**COMMENTS INVITED:**

All interested parties are invited to submit written or oral comments concerning the proposed regulations by **Friday, June 8, 2018** to the address listed below.

**ADDRESSES FOR PUBLIC COMMENT SUBMISSIONS:**

All written comments or objections should be sent to the Secretary of EOHHS, Eric J. Beane, c/o Elizabeth Shelov, Medicaid Policy Office, Rhode Island Executive Office of Health & Human Services

**Mailing Address:** Virks Building, Room 315, 3 West Road, Cranston, RI 02920

**Email Address:** [Elizabeth.Shelov@ohhs.ri.gov](mailto:Elizabeth.Shelov@ohhs.ri.gov)

**WHERE COMMENTS MAY BE INSPECTED: Mailing Address:** Executive Office of Health & Human Services, Virks Building, Room 315, 3 West Road, Cranston, RI 02920

**PUBLIC HEARING INFORMATION:**

If a public hearing is requested, the place of the public hearing is accessible to individuals who are handicapped. If communication assistance (readers/ interpreters/captioners) is needed, or any other accommodation to ensure equal participation, please call (401) 462-6266 or RI Relay 711 at least three (3) business days prior to the meeting so arrangements can be made to provide such assistance at no cost to the person requesting.



**FOR FURTHER INFORMATION CONTACT:** Elizabeth Shelov, Interdepartmental Project Manager, Medicaid Policy Office, Rhode Island Executive Office of Health & Human Services, Virks Building, Room 315, 3 West Road, Cranston, RI 02920 or [Elizabeth.Shelov@ohhs.ri.gov](mailto:Elizabeth.Shelov@ohhs.ri.gov)

**SUPPLEMENTARY INFORMATION:**

**Regulatory Analysis Summary and Supporting Documentation:**

Societal costs and benefits have not been calculated in this instance. To be in conformity with federal law, regulations, guidance and state law, the state has little discretion in promulgating this rule. For full regulatory analysis or supporting documentation see agency contact person above.

**Authority for This Rulemaking:** State authorities: These rules are promulgated pursuant to the authority set forth in R.I. Gen. Laws Chapter 40-8, "Medical Assistance"; R.I. Gen. Laws Chapter 40-6, "Public Assistance Act"; R.I. Gen. Laws § 23-17-19.1, "Rights of Patients"; R.I. Gen. Laws Chapter 23-17.5, "Rights of Nursing Home Patients"; R.I. Gen. Laws § 23-17.5-17, "Transfer to Another Facility"; R.I. Gen. Laws Chapter 23-17.4, "Assisted Living Residence Licensing Act"; R.I. Gen. Laws § 23-17.4-16, "Rights of Residents." Federal authorities: Additional authority is derived from 42 C.F.R. § 483 Subpart B, "Requirements for Long Term Care Facilities"; Title XIX of the Social Security Act; 42 U.S.C. § 1396r, "An Act to Amend Title XIX of the Social Security Act to Prohibit Transfers or Discharges of Residents of Nursing Facilities as a Result of a Voluntary Withdrawal from Participation in the Medicaid Program"; the State's Medicaid State Plan; and the Rhode Island Comprehensive Section 1115 Demonstration, as approved in final form on February 25, 2014, and as subsequently amended.

**Regulatory Findings:**

In the development of the proposed regulation, consideration was given to: (1) alternative approaches; (2) overlap or duplication with other statutory and regulatory provisions; and (3) significant economic impact on small business. No alternative approach, duplication, or overlap was identified based upon available information.

**The Proposed Amendments:**

This proposed rule, related to involuntary transfers/discharges from long-term care facilities, was previously codified as Medicaid Code of Administrative Rule # 0376, entitled "Overview of MA." Much of #0376 is being repealed and the newly amended Part will become codified at 210-RICR-50-00-7 and address issues related to resident discharges and transfers initiated by state licensed long-term care facilities, without regard to the resident's source of payment. All such transfer/discharges that are taken by a long-term care facility without the written agreement or consent of the resident or the resident representative are prohibited, except as provided in the rule.



STATE OF RHODE ISLAND EXECUTIVE OFFICE OF HEALTH & HUMAN SERVICES  
PUBLIC NOTICE OF PROPOSED RULE-MAKING  
NOTICE OF PUBLIC HEARING

**Section 210-RICR-50-00-7**

**“Medicaid Long-Term Services and Supports: Involuntary Discharge from a Long-Term Care Facility”**

The Secretary of the Executive Office of Health and Human Services (EOHHS) has under consideration the amendment of the Medicaid regulation entitled, “**Overview of MA**” - Section #0376 of the Medicaid Code of Administrative Rules. Much of #0376 is being repealed and the newly amended Part will become codified at 210-RICR-50-00-7 and address issues related to resident discharges and transfers initiated by state licensed long-term care facilities, without regard to the resident’s source of payment.

These regulations are being promulgated pursuant to the authority contained in R.I. Gen. Laws Chapter 40-8 (Medical Assistance); R.I. Gen. Laws Chapter 40-6 (“Public Assistance”); R.I. Gen. Laws Chapter 42-7.2; R.I. Gen. Laws Chapter 42-35; and Title XIX of the Social Security Act.

Notice is hereby given in accordance with the provisions of Chapter 42-35 of the Rhode Island General Laws, as amended, that the Secretary will hold a public hearing on the above-mentioned matter at which time and place all persons interested therein will be heard. The public hearing will be convened as follows:

Thursday, May 24, 2018 at 11:30 a.m.  
Virks Building, Room 235 Conference Room  
3 West Road, Pastore Complex  
Cranston, RI 02920

In the development of these proposed regulations, consideration was given to the following: (1) alternative approaches; (2) overlap or duplication with other statutory and regulatory provisions; and (3) significant economic impact on small businesses in Rhode Island. No alternative approach, duplication or overlap, or impact upon small businesses was identified based upon available information.

These proposed rules are accessible on the R.I. Secretary of State’s website: <http://www.sos.ri.gov/ProposedRules/>, the EOHHS website: [www.eohhs.ri.gov](http://www.eohhs.ri.gov), or available in hard copy upon request (401 462-1575 or RI Relay, dial 711). Interested persons should submit data, views, or written comments by **Friday, June 8, 2018** to: Elizabeth Shelov, Medicaid Policy Office, RI Executive Office of Health & Human Services, Virks Building, 3 West Road, Room 315, Cranston, RI 02920 or [Elizabeth.Shelov@ohhs.ri.gov](mailto:Elizabeth.Shelov@ohhs.ri.gov).

The Executive Office of Health and Human Services does not discriminate against individuals based on race, color, national origin, sex, gender identity or expression, sexual orientation, religious belief, political belief or handicap in acceptance for or provision of services or employment in its programs or activities.

The EOHHS in the Virks Building is accessible to persons with disabilities. If communication assistance (readers /interpreters /captioners) is needed, or any other accommodation to ensure equal participation, please notify the EOHHS at (401) 462-6266 (hearing/speech impaired, dial 711) at least three (3) business days prior to the event so arrangements can be made to provide such assistance at no cost to the person requesting.

Original signed by:

\_\_\_\_\_  
Eric J. Beane, Secretary

Signed this 5<sup>th</sup> day of May 2018

## ~~OVERVIEW OF MA~~

### ~~MANUAL ORGANIZATION~~

~~Sections 0376 through 0398 of the Manual set forth policies and procedures to determine Medical Assistance eligibility and Medical Assistance payment for services to INSTITUTIONALIZED INDIVIDUALS.~~

~~Institutionalized persons in this context refers to individuals who reside in institutional settings, or who receive home and community based services under a Waiver.~~

~~The remainder of this section, OVERVIEW OF MA, describes who is considered to be institutionalized for the purpose of determining MA eligibility and the sequence of determinations. This section also lists the terminology for institutionalized persons, the coverage groups and Waiver programs to which they may belong, and services for the relocation of institutionalized individuals;~~

~~Section 0378, PRIOR AUTHORIZATION FOR INSTITUTIONALIZED CARE, sets forth the provisions governing prior authorization for institutionalized care, which is a requirement for MA payment of care in certain medical facilities;~~

~~Section 0380, RESOURCES GENERALLY, contains general provisions which apply to an institutionalized individual's resources—resource limits, definitions, distinguishing resources from income, determining the countable resources of an institutionalized individual with a community spouse or dependents, resource reduction, and deeming of resources;~~

~~Section 0382, EVALUATION OF RESOURCES, sets forth the First Moment of the Month Rule (FOM) and the policies for evaluating specific types of resources;~~

~~Section 0384, RESOURCE TRANSFERS, defines resource transfers and when a prohibited transfer may result in a period of ineligibility for MA payment of long term care;~~

~~Section 0386, INCOME GENERALLY, contains general provisions which apply to an institutionalized individual's income—limits, deeming considerations, definitions, and when income is counted;~~

~~Section 0388, TREATMENT OF INCOME, describes the various income exclusions and the evaluation of specific types of income such as rental property income and VA payments.~~

~~Section 0390, FLEXIBLE TEST OF INCOME, contains the policies governing the spenddown of excess income to achieve Medically Needy eligibility;~~

~~Section 0392, POST-ELIGIBILITY TREATMENT OF INCOME, describes how the amount of income that an institutionalized individual must allocate to the cost of his or her care is determined;~~

~~Section 0394, SSI-RELATED COVERAGE GROUPS, describes the eligibility requirements and other provisions of the specific SSI-related coverage groups to which an institutionalized individual may belong;~~

~~Section 0396, WAIVER PROGRAMS—GENERAL PROVISIONS, contains the eligibility requirements and other common provisions governing home and community-based services;~~

~~Section 0398, SPECIFIC WAIVER PROGRAMS, describes the program goals, eligibility requirements, and services of the specific Waiver programs.~~

### ~~ELIGIBILITY REQUIREMENTS~~

~~The rules regarding determinations of eligibility for institutionalized individuals differ from the rules for community residents with respect to:~~

- ~~• Income limits;~~
- ~~• Consideration of the income of an institutionalized individual with a community spouse;~~
- ~~• The procedures utilized in the flexible test of income;~~
- ~~• Evaluation of the resources of an institutionalized individual with a community spouse;~~  
~~and~~
- ~~• The impact of resource transfers.~~

~~In addition to income and resource eligibility, institutionalized applicants for MA must meet the technical and characteristic requirements of the program and require an institutionalized level of care.~~

~~The technical requirements for eligibility are:-~~

- ~~• Level of care;~~
- ~~• Residency;~~
- ~~• Enumeration;~~
- ~~• Citizenship/Alienage;~~
- ~~• Identity;~~
- ~~• Accessing potential income and resources; and~~
- ~~• Cooperation in making income/resources available.~~

~~An individual must have a characteristic. The characteristics are:-~~

- ~~• Age (65 years or older);~~
- ~~• Blindness;~~
- ~~• Disability; and/or~~
- ~~• An AFDC-related characteristic.~~

~~The Long Term Care Unit within the Division of Medical Services at CO and Long Term Care/Adult Services (LTC/AS) field staff are responsible for determinations involving institutionalized individuals who apply for MA. An institutionalized individual who receives SSI or FIP is automatically Categorically Needy and receives the full scope of services. However, if an eligible institutionalized individual has made a prohibited transfer of resources, the transfer may render the individual ineligible for MA payment of nursing facility care for up to thirty (30) months.~~

~~Once eligibility for Medical Assistance and eligibility for payment of nursing facility services is determined, LTC/AS staff evaluate the individual's income to determine the amount the individual must pay toward the cost of care in the institution.~~

## **CONSIDERED INSTITUTIONALIZED**

For purposes of determining eligibility for Medical Assistance, the following individuals are considered to be institutionalized from the first day in the medical institution:

- Individuals who receive care, or who are likely to receive care for at least thirty (30) consecutive days in nursing facilities, i.e., Skilled Nursing Facilities, Intermediate Care Facilities (SNF/ICFs), Intermediate Care Facilities for the Mentally Retarded (ICF/MRs), or public medical facilities such as the Eleanor Slater Hospital and Zambarano Hospital;
- Individuals in acute care hospitals who are likely to be in the hospital (or another medical institution) for at least thirty (30) consecutive days, and have applied for nursing or public medical facility placement;
- Individuals in acute care hospitals who are likely to be in the hospital (or other institutional setting) for at least thirty (30) consecutive days, who no longer require acute care and for whom Administratively Necessary Day (AND) payment has been requested by the hospital;
- Individuals who entered the acute care hospital setting from a nursing or public medical facility to receive acute care and who plan to return to a nursing or public medical facility subsequent to the episode of acute care hospitalization. The following individuals are also considered to be institutionalized for the purpose of determining MA eligibility:
  - Individuals who receive home and community-based services under a Waiver; and
  - Children under age eighteen who require an institutional level of care, but who receive services at home (Katie Beckett children).

## **SEQUENCE OF DETERMINATIONS**

Prior to Medical Assistance payment for the cost of institutional care, it must be determined that the individual requires care in an institutional setting, and that the specific institution is appropriate for that individual's needs. (See Section 0378, PRIOR AUTHORIZATION FOR INSTITUTIONALIZED CARE).

Three separate financial determinations must be made in order to determine the Medical Assistance benefits for individuals who are institutionalized. The financial determinations are made in the following order:

- First, a determination of eligibility for Medical Assistance as either Categorically or Medically Needy is completed. Because of the broader scope of benefits, a determination of eligibility for the Categorically Needy Program is completed first. If the individual is not eligible as Categorically Needy, a determination of Medically Needy eligibility is completed;

- ~~Second, the impact of resource transfers is evaluated. Eligibility for nursing facility payment (or an equivalent level of care) may be effected by a resource transfer which occurs on or after 10/1/89. (See Section 0384, RESOURCE TRANSFER);~~
- ~~Third, if eligibility for both Medical Assistance and nursing facility payment exists, the institutionalized individual's income is evaluated to determine how much income must be used to help pay for the cost of care in the nursing facility or public medical facility. The Medical Assistance payment for care in these institutions is reduced by the amount of the institutionalized individual's applied income. This determination is known as the post-eligibility treatment of income. (See Section 0392, POST-ELIGIBILITY TREATMENT OF INCOME).~~

### **NOTICE OF AGENCY ACTION**

~~Each application for Medical Assistance results in a determination of eligibility or ineligibility. If eligible, the scope of services to be provided is determined, i.e. Categorically Needy, Medically Needy, restricted services only for aliens, non-payment for nursing facility services due to resource transfers, etc.~~

~~Applicants must be notified of agency decisions regarding:~~

- ~~Medical Assistance eligibility and the effective dates thereof, including the months of eligibility/ineligibility resulting from the application;~~
- ~~The scope of services, including eligibility for payment for nursing facility services;~~
- ~~The amount of income to be applied to the cost of care, and how it was calculated, including the income allocation to the community spouse and/or dependents; and~~
- ~~The amount of resources attributed to an institutionalized spouse and to his/her community spouse.~~

### **TIMELINESS**

~~Applicants must receive adequate notice at the time the decisions pertinent to their applications are made. Unless the timely decision time frame has been extended by consent of an individual who is rebutting the presumption of ownership of a joint account, decisions on applications for disabled individuals are made within sixty (60) days. Decisions on applications for all others are made within thirty (30) days.~~

~~Recipients must receive adequate and timely (10-day) notice of decisions which result in an adverse action. Adverse actions include closing, reduction in the scope of services, and ineligibility for payment of institutional care services.~~

### **NOTICE STRUCTURE**

~~LTC/AS cases frequently require a complex series of decisions relating to eligibility date(s), resource determinations, income to be applied to the cost of care, and allocations to community spouses. A series of attachments supplements the system-generated notices of the Medical Assistance program.~~

The LTC/AS staff utilize the additional special notices:

- ~~Individuals must be notified of the results of the initial determination of total joint resources for couples when the evaluation is conducted in advance of the eligibility determination;~~
- ~~Applicants must be notified of the attribution of resources between the institutionalized and community spouses at the time of application;~~
- ~~Applicants must be notified that there may be a period of ineligibility for Medical Assistance as a result of a resource transfer. Recipients must be notified of the period of ineligibility for payment for nursing facility care that results from a prohibited transfer.~~

## **TERMINOLOGY**

The following terms, which are listed alphabetically, are used in determining MA eligibility and payment for services:

**~~ADVANCED DETERMINATION OF SPOUSAL SHARE:~~** ~~The determination of the Spousal Share of a couple's Total Joint Resources, conducted prior to the MA application and on the first day of the month in which one member of a couple begins a Continuous Period of Institutionalization.~~

**~~COMMUNITY SPOUSE:~~** ~~The spouse of an individual in a medical institution whose separation from the institutionalized spouse is due solely to the spouse's institutionalization. For a spousal relationship to exist, there must be a legal marriage under Rhode Island law. A legal marriage may be a ceremonial marriage, or a common-law marriage. For a common-law marriage to exist under Rhode Island law, the following conditions must be met:~~

- ~~Both parties must be of age;~~
- ~~Both parties must be otherwise free to marry;~~
- ~~The parties must hold themselves out to the community to be married; and~~
- ~~The parties must have cohabited at some point.~~

**~~COMMUNITY SPOUSE RESOURCE ALLOWANCE:~~** ~~The amount of a couple's combined Total Joint Resources which is attributed to the Community Spouse at the time Medical Assistance eligibility is determined for the Institutionalized Spouse.~~

**~~CONTINUOUS PERIOD OF INSTITUTIONALIZATION:~~** ~~A \_\_\_\_\_ period \_\_\_\_\_ of institutionalization which lasts (or is expected to last) at least thirty (30) consecutive days. A continuous period of institutionalization ends when the institutionalized individual is absent from an institutional setting for thirty (30) consecutive days.~~

**~~DEPENDENT:~~** ~~For purposes of determining the post-eligibility allocation of income, a dependent is defined as:~~

- ~~The financially dependent minor child of either the institutionalized or community spouse;~~

- ~~The financially dependent parent of either the institutionalized or community spouse;~~
- ~~The financially dependent sibling of either the institutionalized individual or the community spouse.~~

~~Financial dependency is established if the sibling, parent or child meets the criteria for dependency for federal income tax purposes for either the institutionalized or the community spouse. The dependent must reside with the community spouse in order to receive a dependent's allocation.~~

~~**INSTITUTIONALIZED SPOUSE:** An individual who is in a medical institution and who is married to a spouse who is not in a medical institution or nursing facility.~~

~~**SPOUSAL SHARE:** One half (1/2) of the couple's Total Joint Resources computed as of the beginning of a Continuous Period of Institutionalization. The Spousal Share remains fixed until the institutionalized spouse is determined to be eligible for Medical Assistance, regardless of any changes in the resources of either the institutionalized spouse or the community spouse. At the time of eligibility determination, the Spousal Share is used as one component in the calculation of the Community Spouse Resource Allowance.~~

~~**TOTAL JOINT RESOURCE:** The combined resources of the Community Spouse and the Institutionalized Spouse owned jointly and/or severally, to the extent that either has an ownership interest in the resource(s). Total Joint Resources are normally calculated at two points in the eligibility determination process as follows:~~

- ~~The first evaluation (referred to as Advance Determination) is conducted as of the first day of the month in which the institutionalized spouse begins a Continuous Period of Institutionalization. The Total Joint Resources are those existing on the first day of the month in which the Continuous Period of Institutionalization begins, regardless of when the evaluation is actually conducted. The Total Joint Resources of the couple (as of the first day of the month in which a continuous period of institutionalization begins) are divided in half to determine the Spousal Share;~~
- ~~The second calculation of Total Joint Resources occurs at the point the institutionalized spouse applies for Medical Assistance. At the time of application, as part of the eligibility determination process, the Total Joint Resources of the couple are established as they exist on the first day of the month(s) for which eligibility is being determined.~~

## **COVERAGE GROUPS**

~~The following is a summary listing of the Medical Assistance coverage groups applicable to institutionalized individuals:~~

~~Following each listing is a reference to the section where the requirements of that specific coverage group may be found:~~

- ~~Institutionalized Individuals—SSI Eligible in Community (0394.05)~~
- ~~Institutionalized Individuals—Not SSI Eligible in Community (0394.10)~~
- ~~December 1973 Residents of Title XIX Facility (0394.15)~~

- ~~Continuing Eligibility – Short Term Confinement (0394.20)~~
- ~~Employed Individuals Receiving SSI under Section 1619 – Institutionalized in State Operated Facilities (0394.25)~~
- ~~Institutionalized Individuals AABD Eligible in December, 1973 (0394.30)~~
- ~~Qualified and Specified Low Income Medicare Beneficiary (0394.35)~~
- ~~Qualified Disabled Working Individual (0394.40)~~
- ~~Disabled Children Receiving Care at Home (Katie Beckett – 0394.45)~~

~~Coverage groups also include individuals receiving home and community based services under one of the following Waiver programs approved by the Centers for Medicare and Medicaid (CMS) of the U.S. Department of Health and Human Services:~~

- ~~Home Based Services for the Elderly and Disabled (A&D Waiver) (See Section 0398.05)~~
- ~~Home Based Services for the Mentally Retarded (MR Waiver) (See Section 0398.10)~~
- ~~Personal Choice Program (See Section 0398.40)~~
- ~~Home Based Services for Deinstitutionalizing the Elderly (DEA Waiver) (See Section 0398.20)~~
- ~~The Assisted Living Waiver (See Section 0398.30.05)~~
- ~~The Habilitative Waiver (See Section 0398.35.05)~~

## **~~RELOCATION OF INSTIT IND~~**

~~The LTC/AS staff has the responsibility to:~~

- ~~Determine initial and/or continuing eligibility of applicants and/or recipients who reside in a Long Term Care (LTC) facility or who reside in the community under Long Term Care Alternatives (see Section 0396, WAIVER PROGRAMS);~~
- ~~Provide required medical and social facts to Division of Medical Services for providing care to such recipients; and,~~
- ~~Report to the LTC/AS Unit Supervisor any questions of quality of care or any indicated deviations from the standards set by the Licensing Authority.~~

~~The LTC/AS workers have an ongoing responsibility to provide service to recipients in nursing facilities and individuals receiving home based services under the Long Term Care Alternatives Program.~~

~~Individuals receiving services under Long Term Care Alternatives are Group I and Group II. Group I is active SSI recipients who, as of January 1, 1982, had been previously diverted from entering a nursing facility through Home Maker Services, and meet the financial and non-financial eligibility criteria for Categorically Needy MA. No new beneficiaries may be added to Group I. Group II is~~

~~individuals who qualify for nursing facility care, meet the financial and non-financial criteria for Categorically Needy MA and the criteria for Long Term Care Alternatives Program, and who choose home-based services in lieu of institutional care. When home-based care is no longer needed, it is the responsibility of the LTC/AS worker to plan with the recipient concerning his/her discharge from the home.~~

210-RICR-50-00-7

## TITLE 210 - EXECUTIVE OFFICE OF HEALTH AND HUMAN SERVICES

### CHAPTER 50 – Medicaid Long-Term Services and Supports

#### SUBCHAPTER 00 – N/A

Part 7 - Involuntary ~~Relocation~~ Discharge from a Long-Term Care Facility

#### 7.1 Purpose and Overview

The purpose of this rule is to set forth requirements related to resident discharges and transfers initiated by state licensed long-term care facilities, without regard to the resident's source of payment. All such transfer/discharges that are taken by a long-term care facility without the written agreement or consent of the resident or the resident representative are involuntary and are prohibited, except as provided herein.

#### 7.2 Legal Authority

- A. State authorities: These rules are promulgated pursuant to the authority set forth in R.I. Gen. Laws Chapter 40-8, "Medical Assistance"; R.I. Gen. Laws Chapter 40-6, "Public Assistance Act"; R.I. Gen. Laws § 23-17-19.1, "Rights of Patients"; R.I. Gen. Laws Chapter 23-17.5, "Rights of Nursing Home Patients"; R.I. Gen. Laws § 23-17.5-17, "Transfer to Another Facility"; R.I. Gen. Laws Chapter 23-17.4, "Assisted Living Residence Licensing Act"; R.I. Gen. Laws § 23-17.4-16, "Rights of Residents."
- B. Federal authorities: Additional authority is derived from 42 C.F.R. § 483 Subpart B, "Requirements for Long Term Care Facilities"; Title XIX of the Social Security Act; 42 U.S.C. § 1396r, " An Act to Amend Title XIX of the Social Security Act to Prohibit Transfers or Discharges of Residents of Nursing Facilities as a Result of a Voluntary Withdrawal from Participation in the Medicaid Program"; the State's Medicaid State Plan; and the Rhode Island Comprehensive Section 1115 Demonstration, as approved in final form on February 25, 2014, and as subsequently amended.

#### 7.3 Definitions

- A. As used herein, the following terms are defined as follows:
1. "Assisted living residence" means a publicly or privately operated residence that provides directly or indirectly by means of contracts or arrangements personal assistance and may include the delivery of limited health services, as defined under R.I. Gen. Laws § 23-17.4-2(12), to meet the resident's changing needs and preferences, lodging, and meals to six

- (6) or more adults who are unrelated to the licensee or administrator, excluding however, any privately operated establishment or facility licensed pursuant to R.I. Gen. Laws Chapter 23-17 and those facilities licensed by or under the jurisdiction of the Department of Behavioral Healthcare, Development Disabilities and Hospitals, the Department of Children, Youth, and Families, or any other state agency.
2. "Department of Human Services" or "DHS" means the State agency established under the provisions of R.I. Gen. Laws Chapter 40-1 that is empowered to administer certain human services. The DHS has been delegated the authority through an interagency service agreement with the Executive Office of Health and Human Services (EOHHS), the Medicaid Single State Agency, to determine Medicaid eligibility in accordance with applicable State and federal laws, rules and regulations.
  3. "Executive Office of Health and Human Services" or "EOHHS" means the state agency established in 2006 under the provisions of R.I. Gen. Laws Chapter 42-7.2 within the executive branch of state government which serves as the principal agency for managing the Departments of Children, Youth, and Families (DCYF); Health (DOH); Human Services (DHS); and Behavioral Healthcare, Developmental Disabilities, and Hospitals (BHDDH).
  4. "Intermediate Care Facility for Persons with Intellectual/Developmental Disabilities" or "ICF/ID" means a State-licensed (BHDDH) health care facility that provides long-term services and supports to persons with intellectual /developmental disabilities.
  5. "Long-term care facility" means and includes nursing facilities, assisted living residences, and intermediate care facilities for persons with intellectual/ developmental disabilities.
  6. "Nursing facility" means an institutional setting that provides long-term care and is licensed in accordance with R.I. Gen. Laws Chapter 23-17, "Licensing of Health Care Facilities."
  7. "Resident representative" means any of the following:
    - a. An individual chosen by the resident to act on behalf of the resident in order to support the resident in decision-making; access medical, social or other personal information of the resident; manage financial matters; or receive notifications;
    - b. A person authorized by state or federal law (including but not limited to agents under power of attorney, representative payees, and other fiduciaries) to act on behalf of the resident in order to support the resident in decision-making; access medical, social or other personal

information of the resident; manage financial matters; or receive notifications;

- c. Legal representative, as used in § 712 of the Older Americans Act; or
  - d. The court-appointed guardian or conservator of a resident.
  - e. Nothing in this rule is intended to expand the scope of authority of any resident representative beyond that authority specifically authorized by the resident, state or federal law, or a court of competent jurisdiction.
8. “Transfer” or “discharge” means movement of a resident to a bed outside of the long-term care facility whether that bed is in the same physical plant or not. “Transfer” or “discharge” does not refer to the movement of a resident to a bed within the same long-term care facility.

#### **7.4 Discharge Criteria**

- A. The long-term care facility must permit each resident to remain in the long-term care facility, and not transfer or discharge the resident from the long-term care facility unless:
- 1. The transfer or discharge is necessary for the resident's welfare and the resident's needs cannot be met in the long-term care facility;
  - 2. The transfer or discharge is appropriate because the resident's health has improved sufficiently so the resident no longer needs the services provided by the long-term care facility;
  - 3. The safety of individuals in the long-term care facility is endangered due to the clinical or behavioral status of the resident;
  - 4. The health of individuals in the long-term care facility would otherwise be endangered;
  - 5. The resident has failed, after reasonable and appropriate notice, to pay for (or to have paid under Medicare or Medicaid) a stay at the facility.
    - a. Non-payment applies if the resident does not submit the necessary paperwork for third party payment or after the third party, including Medicare or Medicaid, denies the claim and the resident refuses to pay for his or her stay.
    - b. For a resident who becomes eligible for Medicaid after admission to a long-term care facility, the long-term care facility may charge a resident only allowable charges under Medicaid; or

6. The long-term care facility ceases to operate.

- B. Each nursing long-term care facility must display a notice which identifies ~~the~~ these transfer and discharge criteria and informs residents of their appeal rights. The notice should be prominently posted along with the ~~Patient's~~ Resident's Bill of Rights.
- C. This information must be provided to the individual both verbally and in a prominent manner in writing on a separate page at the time of admission. A written acknowledgment of the receipt of the notice, signed by the individual ~~(and separate from other documents signed by the individual)~~ must be obtained.

**INVOLUNTARY RELOCATION RESTRICTIONS**

~~The Nursing Home Resident Protection Amendments of 1999 prohibit the transfer or discharge of residents from a nursing facility as a result of the facility's voluntary withdrawal from participation in the Medicaid Program.~~

~~Individuals residing in a nursing facility on the day before the effective date of the facility's withdrawal from MA participation may not be transferred or discharged as a result of the facility's withdrawal. This includes residents receiving MA benefits at the time, as well as individuals who are residents but not yet eligible for MA.~~

~~To continue receiving MA payments, the nursing facility must comply with all Title XIX nursing facility requirements related to treating patients residing in the facility in effect at the time of its withdrawal from the program.~~

~~Involuntary relocation of a resident patient is permitted when the basis for discharge or transfer is:~~

- ~~• to meet the resident's welfare and that welfare cannot be met in the facility;~~
- ~~• the resident's health has improved sufficiently so the resident no longer needs the services provided by the facility;~~
- ~~• the safety of individuals in the facility is endangered;~~
- ~~• the health of individuals in the facility would otherwise be endangered;~~
- ~~• the resident has failed, after reasonable and appropriate notice, to pay (or have paid by Medicare or Medical Assistance) for a stay at the facility; or~~
- ~~• the facility ceases to operate.~~

~~Individuals admitted to the nursing facility on or after the effective date of the facility's withdrawal from the MA program must be provided with notice that:~~

- ~~1) the facility no longer participates in the MA program with respect to that individual; and,~~
- ~~2) the individual may be discharged or transferred if unable to pay the facility's charges even though the individual may have become eligible for MA.~~

## **TRANSFER/DISCHARGE CRITERIA**

~~The basis for the transfer or discharge must be documented in the resident's clinical record by the resident's physician if:~~

~~The transfer or discharge is necessary to meet the resident's welfare and the resident's welfare cannot be met in the facility;~~

~~The transfer or discharge is appropriate because the resident's health has improved sufficiently so the resident no longer needs the services provided by the facility;~~

~~The health of individuals in the facility would otherwise be endangered.~~

~~The basis of the transfer or discharge must be documented in the resident's clinical record if the safety of individuals in the facility is endangered.~~

### **7.5 DOCUMENTATION REQUIREMENTS**

A. In instances where a resident is being transferred or discharged, the long-term care facility must document in the resident's clinical record the danger that failure to transfer or discharge would pose.

B. The basis for the transfer or discharge must be documented in the resident's clinical record by the resident's physician **if** as follows:

1. The transfer or discharge is necessary to meet the resident's welfare and the resident's welfare cannot be met in the long-term care facility;
2. The transfer or discharge is appropriate because the resident's health has improved sufficiently so the resident no longer needs the services provided by the long-term care facility;
3. The health of individuals in the long-term care facility would otherwise be endangered.

~~The basis or transfer or discharge must be documented in the resident's clinical record if the safety of individuals in the facility is endangered.~~

~~Each nursing facility must display a notice which identifies the transfer and discharge criteria and informs residents of their appeal rights. The notice should be prominently posted along with the Patient's Bill of Rights.~~

C. In instances of a resident's transfer, information provided to the receiving provider/facility must include a minimum of the following:

1. Contact information of the practitioner responsible for the care of the resident;
2. Resident representative information including contact information;
3. Advance Directive information;

4. All special instructions or precautions for ongoing care, as appropriate;
5. Comprehensive care plan goals;
6. All other necessary information, including a copy of the resident's discharge summary, and any other documentation, as applicable, to ensure a safe and effective transition of care.

## **7.6 PRE-TRANSFER/ DISCHARGE NOTICE**

- A. Before ~~effecting a~~ transferring or ~~discharge of~~ discharging a resident, a nursing long-term care facility must: ~~Notify~~ notify the resident (and, if known, ~~an immediate family member or legal~~ a resident representative ~~of the resident~~) of the transfer or discharge and of the reasons for the ~~move; and~~ discharge in a language and manner they understand.
- ~~Record the reasons in the resident's clinical record (including any required documentation).~~
- B. The written notice must include the following:
1. The reason for transfer or discharge;
  2. The effective date of transfer or discharge;
  3. The location to which the resident is transferred or discharged;
  4. A statement of the resident's appeal rights, including the name, address (mailing and email), and telephone number of the entity that receives such requests; and information on how to obtain an appeal form and assistance in completing the form and submitting the appeal hearing request;
  5. The name, address (mailing and email) and telephone number of the Office of the State Long-Term Care Ombudsman;
  6. For nursing facility residents with intellectual and developmental disabilities or related disabilities, the mailing and email address and telephone number of the agency responsible for the protection and advocacy of individuals with developmental disabilities; and
  7. For nursing facility residents with a mental disorder or related disabilities, the mailing and email address and telephone number of the agency responsible for the protection and advocacy of individuals with a mental disorder.
- C. The nursing long-term care facility must notify the resident ~~by use of a PRE-TRANSFER or PRE-DISCHARGE NOTICE (DHS-100NF)~~ at least thirty (30) days in advance of the resident's transfer or discharge.

- D. At the time the ~~patient~~ resident receives the ~~Pre-Transfer or Pre-discharge~~ notice, s/he must ~~receives at the same time~~ a notice of ~~your transfer and discharge rights (DHS-200NF) and a copy of request for a hearing (DHS-121NF)~~ appeal rights.
- E. Thirty (30) days advance notice is not required under the following circumstances:
1. In the event of danger to the safety or health of the individuals in the long-term care facility;
  2. When the resident's health improves sufficiently to allow a more immediate transfer or discharge;
  3. Where a more immediate transfer or discharge is necessitated by the resident's urgent medical needs;
  4. When the resident has not resided in the long-term care facility for a period of at least thirty (30) days.
  5. In the case of such exceptions (as above), notice must be given as many days before the date of the move as is practicable, and include all of the information set forth in § 7.6(B) of this Part.

~~The right to appeal the transfer or discharge through the administrative appeals process;~~

~~The name, mailing address, and telephone number of the State long-term care ombudsman.~~

~~In the case of residents with developmental disabilities, the pre-transfer or pre-discharge notice must include: The mailing address and telephone number of the agency responsible for the protection and advocacy system for developmentally disabled individuals.~~

~~The resident must request an appeal within thirty (30) days of the date of the pre-transfer/discharge notice.~~

## **7.7 ~~NF~~ PATIENT RESIDENT APPEAL RIGHTS**

- A. ~~Section 1919 (e) (3) of the Social Security Act requires states to provide appeal hearings for all nursing~~ Long-term care facility residents who wish to challenge their transfers or discharges may appeal in accordance with the provisions of § 2.4.8 of Subchapter 05 of Chapter 10 of this Title, "Appeals Process and Procedures for EOHHS Agencies and Programs."
- B. ~~By statute, the~~ The appeals process cannot be limited to ~~only Medical Assistance Medicaid-eligible nursing~~ long-term care facility residents. ~~Therefore, DHS EOHHS will conduct administrative hearings for any NF long-term care facility resident who wishes to appeal a transfer or discharge from the facility, whether Medical Assistance or Medicare-eligible, or private pay~~ regardless of source of payment.

C. The long-term care facility may not transfer or discharge the resident while the appeal is pending, when a resident exercises his or her right to appeal a transfer or discharge notice from the facility, unless the failure to discharge or transfer would endanger the health or safety of the resident or other individuals in the long-term care facility.

### **Administ Appeals Process**

~~The Department of Human Services will conduct administrative hearings for any nursing facility resident who wishes to appeal a transfer or discharge from the facility. The patient or patient's representative may request a hearing by completing Sections I and II of DHS form, REQUEST FOR A HEARING (DHS-121NF). The hearing request form should then be routed promptly to the Department of Human Services, Hearing Office, Hazard Building, 74 West Road, Cranston, RI 02920. Upon receipt, the Hearing Office will date stamp the form and send a copy with a letter to the nursing facility instructing the facility to complete Section III and return the form to the Hearing Office within seven (7) days.~~

~~The request for a hearing must be submitted within 30 days of the date of the PRE-TRANSFER or PRE-DISCHARGE NOTICE (DHS-100NF). If the request is submitted within 10 days of the date of the PRE-TRANSFER OR PRE-DISCHARGE NOTICE (DHS-100NF), the patient will remain in the facility pending the decision of the Hearing Officer.~~

~~The administrative hearing generally will be conducted at the resident's nursing facility unless otherwise requested by the patient or the patient's representative. Official notice of the hearing is sent to all parties involved at least five (5) days prior to the scheduled hearing date.~~

~~The relocation of patients necessitated by the decertification of a nursing or ICF/MR facility for Title XIX funds requires detailed social service planning in order to minimize the disruptive effect of the transfer.~~

~~The Department will, upon request, provide social services necessary to plan and complete relocation. Every effort must be made to achieve a solid plan based on the patient's individual needs. The planning considers several factors. These factors include nursing facility and ICF/MR vacancies, location of the facility, the patient's medical condition, and proximity to visiting relatives and friends. Relevant planning data should be consolidated from all potential authority, relatives, etc.~~

~~The following activities occur:~~

- ~~▪ The patient and patient's family must be notified in writing immediately as to the status of the facility with respect to decertification. The letter should indicate the inability of DHS to pay for the care thirty days following decertification, and also inform the patient and family that LTC staff will provide service for relocation at any time during the thirty day period that the patient and/or family requests it.~~
- ~~▪ Since the patient's case record contains all current and pertinent medical and social data, it must be carefully reviewed to identify all factors necessary for a sound relocation plan. If it is determined from this review, from consultation with the patient, the patient's family or attending physician that a change in level of care is appropriate, the LTC/AS supervisor will request that the case be re-evaluated by the DHS Review Team.~~
- ~~▪ Sufficient casework service will be provided to reduce as much as possible the anxiety level of the patient and assure that the patient understands to his/her capacity the~~

necessity for relocation. Staff must be sensitive to the potential impact of the relocation on the patient. The patient's attending physician will be notified of the pending relocation and requested to provide information regarding any special medical considerations related to the relocation. Involvement of the patient, and the patient's family is paramount. The significance of the family's involvement in the planning should be emphasized. At least one contact, or as many as necessary to effect the relocation plan, will be made with the patient's family, where available. In most instances where the patient is competent and wishes that the family not be involved, the patient's wish is to be honored.

- Care should be taken to sensitize the staffs at the current and prospective facilities to the seriousness of the impact of relocation. They should be encouraged to provide whatever additional support the patient may require in dealing with the stress of uncertainty about the future.
- The caseworker should prepare the patient by providing as much information about the new facility as the patient needs and/or can absorb. Information may include the prospective facility's policies with respect to personal needs, money, laundry, visiting hours, etc. If brochures or photographs are available, they should be shown to the patient. In those instances where a group of patients from a decertified facility will all be transferring to the same facility, group meetings can be held to answer questions about the new facility.
- To the maximum extent possible, the prospective facility selected should be in close geographical proximity to the decertified facility, to avoid disrupting visiting patterns of the patient's relatives and friends. Every effort will be made to relocate together patients who wish to be placed in the same facility.
- Planning for mentally retarded patients must be coordinated with appropriate MHRH field staff in order to ensure that no disruption of other related special services occurs.
- All activities with respect to relocation, including date, time, place and details for planning must be included in the case record.
- LTC staff will undertake the activities set forth in the preceding bulleted paragraphs before concluding that the patient has knowingly refused to accept relocation planning from LTC staff.
- If medically feasible and if a family member or other appropriate person is available to bring the patient for an on-site visit, it can be very helpful in reducing the patient's anxiety.
- Several appropriate alternatives for transporting patients to the new facility are available. The responsible attending physician should be consulted to determine if the patient requires an ambulance. Voluntary transportation resources in the community should be mobilized, where appropriate, to effect the actual move. Suitable plans for a relative or other appropriate person to transport the patient can be arranged. Unusual problems with transportation should be referred to the Supervisor of LTC services for resolution.
- Appropriate follow-up casework service, after the transfer, is imperative. The social worker must provide whatever support is necessary to ensure adjustment to the new facility.
- Before planning begins, each patient should be notified of the planning process and informed that, if s/he is dissatisfied with any aspect of the contemplated plan, s/he has a right to appeal through the fair hearing process.

## **7.8 Severability**

If any provision in any section of this rule or the application thereof to any person or circumstances is held invalid, its invalidity does not affect other provisions or applications of the rule which can be given effect without the invalid provision or application, and to this end the provisions of this rule are declared to be severable.